



Applying Principles of Learning Organizations to Improve Interagency Stability Operations

**U.S. Department of State 4th Annual
Conference on Program Evaluation**

**June 8th, 2011
George C. Marshall Center**



Interagency Learning: **Meeting the QDDR Goals**

- How do operations in fragile states maintain the flexibility to adjust over time?
- How do they learn and adapt during the course of a single operation, as well as across many engagements?
- How can an organization collaborate with others to avoid repeating mistakes and improve chances of repeated success?



What is a Learning Organization?

“A learning organization actively incorporates the experience and knowledge of its members and partners through the development of practices, policies, procedures, and systems in ways which continuously improve its ability to set and achieve goals, satisfy stakeholders, develop its practice, value, and develop its people and achieve its mission with its constituency.”

From Michael Aiken and Bruce Britton, Learning for Change:
Principles and Practices of Learning Organizations



8 Essential Functions of a Learning Organization

1. Creating a Learning Culture
2. Gathering Internal Experience
3. Accessing External Learning
4. Communication Systems
5. Mechanisms for Drawing Conclusions
6. Developing an Organizational Memory
7. Integrating Learning into Strategy, Policy (*and Operations!*)
8. Applying the Learning



Collaborative Learning Partners/Structures

- United States Institute for Peace (USIP)
- International Stabilization and Peacebuilding Initiative (ISPI)
- UN Peacebuilding Support Office (UNPBSO)
- S/CRS Best Practices Working Group (BPWG)
- Center for Complex Operations (CCO)
- Center for Army Lessons Learned (CALL)
- U.S. Army Peacekeeping & Stability Operations Institute (PKSOI)



Benefits of Interagency Learning

- Ability to learn about triumphs and mistakes from others and avoid repeating them
- Broader base of data available to use when determining best practices, ensuring quality and relevance to the wider stabilization field
- Helping to identify gaps where respective agencies could provide value-added



S/CRS: Principle 1

Creating a Learning Culture

- Senior leadership support
- Dedicated resources and staff
- Restructuring the organization with a focus on learning
- Structuring the organization to allow learning to loop back in to interagency training and education



S/CRS: Principles 2 and 4 **Country Engagement Learning Process**

- Both learning from engagements as well as learning for future engagements.
- A robust system that enables S/CRS to collect lessons learned from country engagements
 - Data Collection Methods
 - Products
 - Results



S/CRS: Principle 7

Going Beyond Process and Outcome

- S/CRS has faced challenges trying to integrate lessons into strategy and policy
- We need to better understand our existing capabilities and define needs for building capacity
- Currently we ask “did we do things right?” but we should examine our underlying assumptions and ask “did we do the right things?”



S/CRS: Kyrgyzstan Engagement

Process



Products



Results



Actions

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S/CRS: Sudan Engagement



Process



Products



Results



Actions

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USAID: Taking Advantage of Technology

The Office of Civilian Response is supporting the USAID Forward approach to reform in two key areas: **Innovation** and taking advantage of **Science and Technology**.

USAID CRC Web Portal – a nexus for learning

Learning Principles

2. Gathering Internal Experience
4. Communication Systems
6. Developing an Organizational Memory



USAID: USAID CRC Web Portal

Nexus of several key activities ultimately results in an organization that learns from experience, communicates more effectively, and retains institutional memory.

- USAID CRC Workflow Processes
- Reporting
- Links to Training – Formal Learning
- Communities of Practice – Informal Learning



USAID: Sudan Deployment Group

Sudan Deployment Group

Welcome! This group space allows a Deployment Team to share and collaborate by posting messages and uploading files. Use the pink "Contribute to this group" box in the right column to join and contribute.

Group Posts

Group Documents

Reports



Peace Operations & Post-Conflict Reconstruction" - 3 new articles

Author: Eric Abdullateef

Posted on: May 25, 2011

"Human Security Gateway: Peace Operations and Post-Conflict Reconstruction" - 3 new articles The Future...

No of users recommended this post: 0

(3 views) ([0 comments](#))



South Sudan seeks to defuse crisis in Abyei through non-military means

Author: Eric Abdullateef

Posted on: May 23, 2011

Southern army spokesman Colonel Philip Aguer, left, and information minister Barnaba Marial Benjamin, right, at a press...

No of users recommended this post: 0

(2 views) ([0 comments](#))



Sudan-OCR Field Call-in

Author: Alicia Elba Williams

Posted on: May 20, 2011

Call in Notes from 23 May* Discussion of telework training- guidance and dates needed* Upcoming deployments will be...

No of users recommended this post: 0

(2 views) ([0 comments](#))



Special Sudan Briefing with Special Envoy to Sudan Princeton Lyman and USAID Administrator Rajiv Shah

Author: Okey Nwoke


Posted on: May 18, 2011


Special Sudan Briefing with Special Envoy to Sudan Princeton Lyman and USAID Administrator Rajiv



USAID: Programming in Religious Contexts

Course Documents

 [Religion, Conflict and Peacebuilding Toolkit](#)

 [Faith-based Final Rule](#)

 [Faith-based Guidebook](#)

Contributed Files

 [Course PowerPoint Slides](#)

 [Course Logistics for Thursday, January 20th](#)

Recent Activity

Course PowerPoint Slides

PRC Colleagues, Thank you for your participation in the PRC course last week...

PRC Course Evaluation

PRC Participants, Your feedback on course content, facilitators etc. is...

Building a Community of Practice...

Dear Colleagues, This web portal space is for you to communicate with...

Course Logistics for Thursday,...

Welcome to the Programming in Religious Contexts workshop, We are ...

Members



Site Supervisor

[CRC Team Home](#) > [Training Home](#) > [Programming in Religious Contexts](#)

Programming in Religious Contexts

Welcome! This course group space allows course participants to communicate about course issues, both during and after the course, by posting messages and uploading files. Use the pink "Contribute to this group" box in the right column to join and contribute.

Group Posts

Reports



Course PowerPoint Slides

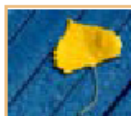
Author: [Marci Moberg](#)

Posted on: Jan 24, 2011

PRC Colleagues, Thank you for your participation in the PRC course last week. You all remained engaged throughout...

No of users recommended this post: 0

(0 view) ([0 comments](#))



PRC Course Evaluation

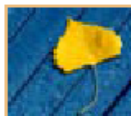
Author: [Marci Moberg](#)

Posted on: Jan 19, 2011

PRC Participants, Your feedback on course content, facilitators etc. is extremely valuable to us. After...

No of users recommended this post: 0

(0 view) ([0 comments](#))



Building a Community of Practice

Author: [Marci Moberg](#)

Posted on: Jan 11, 2011

Dear Colleagues, This web portal space is for you to communicate with each other pre and post course. I'...

No of users recommended this post: 0

(0 view) ([0 comments](#))



USAID: "Missing Middle" Community

[CRC TEAM HOME](#) | [DEPLOYMENTS](#) | [COMMUNITIES](#) | [TRAINING](#) | [PERSONNEL](#) | [ADMINISTRATION](#) | [E-LIBRARY](#) | [QUESTION CENTER](#) | [REPORTS](#)

Recent Activity

Administrator's Stabilization...

Has anyone read the Administrator's Guidelines on Stabilization? [http...](#)

[methodology for conducting systematic...](#)
methodology for conducting systematic review of the evidence base (realist...

World Bank faults itself on East...

World Bank faults itself on East Timor; Urgency of demands conflicts with need...

The Role of Women in Post-conflict...

Atlantic Community:Open Think Tank Article "The Role of Women's ... Post-conflict...

Traditional humanitarian aid is...

Children refugees from Ivory Coast arrive at a transit camp in Liberia. In...

A comment Some early thoughts from Peggy...

posted to [COMMENT HERE on Characteristics of the Missing Middle](#)

A comment Common characteristics and definitions...

posted to [COMMENT HERE on Characteristics of the Missing Middle](#)

A comment A TOOL TO POPULATE YOUR "MISSING...

posted to [COMMENT HERE on Characteristics of the Missing Middle](#)

Group Members



Daniel Blessington



James Kovar
Democracy Specialist



Michelle Shirley
Program Analyst



Thomas Pope



Radha Arunkumar
KM Specialist



Aubrey Eaton
Education And Training Specialist



Pat Fn'Piere
Democracy Specialist, DCHA/DG

[CRC Team Home](#) > [Communities](#) > Finding the "Missing Middle"

Finding the "Missing Middle"

A USAID-wide and interagency effort to address the challenges of complex crises, to include transitioning immediate response activities to long-term development goals.

Group Posts

Group Documents

Reports



US INCREASINGLY RELYING ON PRIVATE CONTRACTORS FOR RECONSTRUCTION MISSIONS

Author: [Eric Abdullateef](#)

Posted on: Mar 09, 2011

QUESTION: Did the U.S. Military Directive to make R&S a core mission of the military contribute to...

No of users recommended this post: 0

(0 view) ([1 comment](#))



Complexity Science and the Cynefin Framework

Author: [Marci Moberg](#)

Posted on: Mar 07, 2011

Per the continuing discussion that Chris started on the Cynefin framework, I thought it might be helpful to post the...

No of users recommended this post: 0

(2 views) ([1 comment](#))



The Will to Bridge? European Commission and U.S. Approaches to Linking Relief, Rehabilitation and Development Kai Koddenbrock

Author: [Eric Abdullateef](#)

Posted on: Mar 05, 2011

Linking Relief, Rehabilitation, and Development (LRRD)http://www.disastergovernance.net/study_groups/lrrd/The...

No of users recommended this post: 0

(0 view) ([0 comments](#))



Toward a New Approach to Economic Growth Following Conflict or Disaster

Author: [Eric Abdullateef](#)

Posted on: Mar 02, 2011

Summit on Entrepreneurship and Expeditionary

Economics: Toward a New Approach to Economic Growth Following Conflict...

No of users recommended this post: 0

(0 view) ([0 comments](#))



Major Operational or Campaign Phases in R&S

Author: [Eric Abdullateef](#)

Posted on: Mar 02, 2011

Hi Please answer a few questions for me. Army's



Welcome, [Tim Sikes](#)

[Go to: CRC Public Site](#) | [CRC Team Site](#)

Updates from my groups and contacts:

In [Gender In Development](#), a new file upload titled UNDP- Gender in Conflict Document was added by [Alicia Elba](#)

In [CRC Learning Network](#), a new file upload titled EVR.002.Ihwoke.06May11 was added by [Okey](#)

In [The Coffee Shop](#), a new post titled KD/KS at Work: UN-HABITAT Launches URBAN GATEWAY was added by [Okey](#)

In [CRC Learning Network](#), a new post titled USAID introduces Google Apps was added by [Okey](#)

In [The Coffee Shop](#), a new post titled The US Agency for International Development and Conflict: Hard Lessons from the Field was added by [Okey](#)

A new comment Thanks for your post was added to the [The US Agency for International Development and Conflict: Hard Lessons from the Field](#) group post in [The Coffee Shop](#)

A new comment If you want to hear more was added to the [VIDEO: Ukulele Performance during Lunch](#) group post in [The Coffee Shop](#)

You are a member of these groups:

[Nepal Deployment Group](#)
[Pakistan Deployment Group](#)
[Afghanistan Deployment Group](#)
[Sudan Deployment Group](#)
[CRC Learning Network](#)
[Gender In Development](#)
[Finding The "Missing Middle"](#)
[The Coffee Shop](#)
[Experimental Tabletop Training](#)
[Curriculum Development](#)
[Democracy And Governance](#)
[Public Health](#)
[Essential Tasks And Competencies](#)
[Infrastructure And Engineering](#)
[Project Management](#)



USAID: Challenges to Implementation

- **Reaching “critical mass”**
- **Cultural Resistances:**
 - How does this help me?
 - Discomfort with technology
 - Concerns about sharing information
- **Technical Challenges:**
 - Access problems, particularly from the field
 - “User friendly” systems that are capable
 - Institutional discomfort with innovative technologies



PKSOI: Learning Efforts - Land Partners

“Our enemies are always learning and adapting. They will not approach conflicts with conceptions and understanding similar to ours, and they will surprise us.

“Joint Operating Environment, 2010”

Current challenge: *Outpacing adversaries is essential to maintaining our advantage. The competitive global learning environment ... cannot be lost due to complacency, lack of imagination or resistance to change.*

Our Future Solution: *A “learner centric” approach capable of meeting the adaptability challenges during this enduring era of persistent conflict; → fully supported by institutional capacities/capabilities that meshes self-development, institutional instruction, and operational experience ; individual continuum based – initial entry until retirement that constantly adapts and support s professional learning*

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Improved Learning Environment

Learning Integral to Success in an Adaptive/Ambiguous Environment:

“Continuous Adaptive Learning”

- ⇒ *Focus: self-assessed/mission need*
- ⇒ *“Critical Analysis” focus – foster thinking and initiative*
- ⇒ *Adaptive development/delivery structure – at the point of need”*
- ⇒ *Individual based → tailored*

Current Models:

- ⇒ *Instructor led, classroom environ; focused on concepts/ knowledge; lecture and Tasks based → “known” adversaries*

Must Embrace:
***Generational Differences
Technology /Learning
Sciences, Lifelong
Learning***



PKSOI: Learning in Stability Ops

Perspective: Civil-Military Leader Education in Stability Operations

Understanding the Strategic and Operational Environment:

Understand the key role of stability ops in transforming conflict to achieve desired military and strategic success

UNDERSTAND HOW OPERATIONAL EFFORTS ARE EMPLOYED TO ACHIEVE UNIFIED EFFORTS :

DESIGNING, PLANNING AND EXECUTING SUCCESSFUL STABILITY OPERATIONS THAT ACHIEVE SUCCESS THROUGH CIVIL-MILITARY UNITY OF EFFORT:

Understand how joint, interagency, multinational, and private efforts can be integrated to achieve strategic success

Analyze how military and civil operations are integrated through "mutually supporting and supported relationships"

Envision, Design and Direct Stability Operations:

Understand how stability operations are envisioned, integrated and assessed in Joint Ops/ Campaigns

Analyze Strategic Considerations and Future Challenges

Understand ongoing and future stab ops that effect U.S. & allies

Analyze case studies – illustrate decisions /challenges for Senior Ldrs

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Senior Leader Education Framework for Stability Operations

Strategic and Operational Environment:

Overview of Key Principles for Stability Operations

Operational Environment and Factors for S.O.

U.S. "Whole of Government Approach" to Stability and Reconstruction

Multinational Perspectives on Security, Stability, & Reconstruction

Civil Perspectives and Programs: NGO's/PVO's, Contractors and Academic Community

Operational Efforts – Success by Unified Action:

Full Spectrum Operations for Civil-Military Unity of Effort:

Intelligence in Stab Ops and Assessing the Ops Environment

Strategic Partnering with Interagency Efforts

Effort 1: Emplace Security

Effort 1: Building Partnership Capacity

Effort 2: Effective Civil Control

Effort 3: Ensure Essential Svcs

Effort 3: Integrating IO's, NGO's/PVO's, and Businesses

Effort 4: Empower Legitimate Govt

Effort 5: Enable Econ Development

Establish Civil Security

Security Ops

Justice and Reconciliation

Establish Civil Control

Hum Asst & Social Well-Being

Restore Essential Svcs

Governance & Participation

Support to Governance

Econ Stability & Infrastructure

Spt Econ & Infstr Develop

Envision, Design and Direct Stability Ops

Design and Plan Stability Operations: Overview and Process

Exercise 1: Assess the Operational Environment (OE)

Exercise 2: Analyzing Strategic Requirements and Developing Campaign Focus

Exercise 3: Developing CDR's Vision for Stability Ops throughout the Campaign

Strategic Considerations and Future Challenges

Overview of Ongoing Ops
• Operational Updates – U.S.

Future Operational Environ
• International Ops – "Hotspots"

Case Studies in Stability Ops
Analyze/illustrate principles, challenges and potential solutions



PKSOI: Support PSO Education

Sharing Information, Curriculum and Knowledge

Stability Operations Lessons Learned Information

Management System (SOLLIMS): non- “.mil” access

References Base: Extensive collection of references on United Nations, NATO, EU, Interagency, and Joint operations – civ and mil perspectives

Course Content Files: Collection of PKSOI Electives (with syllabi, lesson plans, briefings, etc) – “shareable”

Continued Active Engagement to Bring Partners

Together: Collaboration with 78 + partners in education and training for civ & mil leaders

Linkages into the Army, Joint and DoD education and training networks - policy, concepts, and doctrine for for planning/operating with USG, NGO , and multinational

Journals, Conferences and Forums: PSO Journal (Online); Annual SO Education Conf; online Blogs



Challenges to IA Learning

- Different processes, cultures, and lexicon and preferred methods for measuring success
- Different data and reporting requirements
- Disparity of power and resources between agencies
- Lack of sharing raw data
- Anonymity requirements and concerns
- Determining the criteria for a “best practice”



Conclusions

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Contact Information

- Matthew Cordova
 - Email: CordovaMA@state.gov
 - Phone: 703-452-8842
- Jennifer Marron
 - Email: MarronJL@state.gov
 - Phone: 202-647-1911
- Dr. James Embrey
 - Email: james.embrey@us.army.mil
 - Phone: 717-245-3524
- Timothy Sikes
 - Email: tsikes@usaid.gov
 - Phone: 202-567-4965

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